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3	IN RE: GRAND JURY SUBPEONA SERVED ON ACLU,	112		
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7			December : 2:40 p.m.	11, 2006
8	Before:			
9	HON. JED S	. RAKOF	F.,	
10	* · · · · · · · · · · · · · · · · · · ·		District 3	Judge
11	APPEAR	ANCES	41	
12	MICHAEL J. GARCIA United States Attorney for the			
13	Southern District of New Yo JENNIFER RODGERS DAVID RASKIN Assistant United States Att	M 21	33	
15	PROSKAUER ROSE LLP	(
16	Attorneys for Movant BY: CHARLES S. SIMS.			
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18	JOSHUA DRATEL, P.C. Attorneys for Movant BY: JOSHUA DRATEL			э
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10		District Judge		
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ĺ	Assistant United States Attorney			
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20	Attorneys for Movant BY: STEVEN R. SHAPIRO	•		
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(In open court)

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(Case called)

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THE DEPUTY CLERK: December 11, 2006, In Re: Grand

Jury Subpoena served on ACLU. Counsel, please state your names

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for the record.

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MS. RODGERS: Jennifer Rodgers and David Raskin for

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the government. Good afternoon, your Honor.

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Charles Sims for the ACLU with Josua Dratel MR. SIMS:

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and Steve Shapiro.

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THE COURT: Good afternoon, and there are two other

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people in the courtroom.

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MR. SIMS: My colleagues, your Honor.

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Emily Stern, your Honor. MS. STERN:

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MS. FIGUEIRA: Elizabeth Figueira, your Honor.

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The reason I asked that question is I have THE COURT: sealed the courtroom, although one of the issues that we'll

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need to discuss in a minute is whether these proceedings should

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in any or all respects be sealed, but, pending that decision,

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the courtroom has been sealed and the transcript of these

20 21 proceedings will be sealed and copies available only to counsel for the respective sides and the Court, except upon further

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order of the Court, which may follow perhaps even today. We'll

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see.

To set the stage, there was delivered to my chambers early this morning and in some sense filed in the sense of mark

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filed U.S. District Court by the clerk's office at 9:01 this morning an order to show cause and accompanying memorandum seeking to quash a grand jury subpoena. And the subpoena, which is annexed as Exhibit 1 to proposed order to show cause, calls for the production of "any and all copies of a document marked 'secret' dated 12-20-2005 with the heading Information Paper that was received by the ACLU in or about October 23, 2006, and any and all copies of any other document marked 'secret' that were received in October or November 2006 from the same source as provided the 12-20-05 document referenced above."

The thrust of the motion to quash is the allegation that the subpoena is really a misuse of the grand jury for the purpose of obtaining and suppressing a document that the ACLU has in its possession by prohibiting the ACLU from obtaining any copy of the document.

So there are two issues before the court. One is the merits or demerits of the application itself, and the second is the issue of whether these proceedings should be sealed or denied.

Just to complete the preface, shortly after receiving the copies of the papers, the Court attempted first to get a joint conference call of counsel. Unfortunately the assistant was not at her phone at that time. I don't mean this pejoratively. There was no reason that she would have known

separate calls, one to Mr. Sims to inform him that I would hear this matter at least initially today at 2:30. In the course of that conversation, Mr. Sims volunteered that he had attempted to file this with the clerk's office without being subject to sealing but that the clerk's office had not acceded to his request. I expressed no opinion on that, went on to say that we'll take that issue up here today, and the other call, I then reached out for Mr. Dasin, chief of the criminal division, so that he could inform Ms. Rodgers that there was this hearing today, and I mentioned to him that there would be the additional issue of sealing it or not.

So I think that completes all the prefatory matters.

Let me hear on either of those issues first from the government and then from the ACLU counsel. I start with the government only because I've had the advantage of seeing the papers from the ACLU so I know their basic position.

MS. RODGERS: Thank you, your Honor. Well, which issue would your Honor prefer to start with?

THE COURT: Why don't we go to the merits first.

MS. RODGERS: Well, your Honor, the government would actually prefer to not get to the merits right now and to ask for some additional time.

THE COURT: Then let's get to the sealing issue.

MS. RODGERS: Okay. The government believes this

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investigation and pursuant to Rule 6(e), any hearing that deals with grand jury matters are to be sealed even in the papers that have already been filed under seal at least for the moment.

There are references to the government's grand jury

matter should be sealed. It involves a grand jury

There are references to the government's grand jury investigation. Inevitably any discussion of the merits, obviously the government papers are going to have to in some part refer to the grand jury investigation because of the challenge that the ACLU has issued that our grand jury investigation does not, in fact, cover the subpoena, and, of course, the allegations of that.

THE COURT: But at the moment they're only seeking to not have sealed their initiating papers. A witness before the grand jury, for example, is free, is he not, he or she, to tell the world that he appeared before the grand jury and what he said.

MS. RODGERS: That's correct, your Honor, but of course the government has to respond to this matter and to allow the ACLU to put its papers in the public forum, and for the government to have to file its papers under seal and to not permit it to respond on the merits seems unfair at best and would not give a full picture of what's going on. Of course, to give that full picture would violate the secrecy rules of the grand jury.

I think I can say this is an ongoing investigation broader than this particular matter and there's no question that discussing it in public would potentially be detrimental to that investigation.

THE COURT: Supposing the court were to find arguendo that the subpoena had been improperly promulgated and should be quashed. Would it be your position that that determination should be under seal? Don't we have all the time courts of appeals, let alone the district court, issuing fairly full statements about grand jury matters excising the names and some other particulars, but In Re: John Doe, in effect, must appear a thousand times in the public record.

MS. RODGERS: I think two things, your Honor. One is that there wouldn't be any harm in the government's view to sealing it now and letting this play out and see where the Court comes out on the issue with the subpoena and then unsealing everything if at that time of a determination that's appropriate.

But secondly, I do think, looking ahead a little bit, it may still be harmful to the investigation for this matter to be fully fleshed out in papers as the government hopes that it will be before a decision is made by the Court.

THE COURT: Am I right that your adversary, I should say, in suggesting, am I right in reading the subpoena as being a request that they not be able to keep even a copy of the

document?

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MS. RODGERS: That's correct, your Honor.

THE COURT: And what's your authority for that?

MS. RODGERS: Well, the authority for issuing a

subpoena is just --

THE COURT: No, no. I know the authority for issuing a subpoena. The authority for issuing a subpoena is well founded in law, but as a practical matter every AUSA has subpoenas sitting in his or her desk which they are free to use in order to assist the grand jury. That's not what I mean.

My question is what's the authority for saying that a subpoenaed party can't keep a copy of any document that they produced to the grand jury? The grand jury as an investigatory body may have a need for an original. They even have under some circumstances need for some of the copies of the copies, like fingerprint analysis or something like that. But I've never heard of a case before where a party could arrange to keep a copy even if it was a copy made for them by the court, by the government. So what is the authority for saying that they can't even keep a copy if that's what they are suggesting?

MS. RODGERS: Well, your Honor, we're drifting a bit into the merits, but of course I'm happy to answer the Court's question.

THE COURT: Well, let's drift.

MS. RODGERS: I think it might help to explain a bit

of the background here which was alluded to in the papers or actually discussed in the papers. I had a conversation with Mr. Dougherty, a lawyer at the ACLU, in which I told him that the government wished to get back this particular document that it had been given, and I did tell Mr. Dougherty that the government wanted to get all copies of the document. I explained to him that it was a classified document and therefore was essentially contraband that needed to be restored.

Mr. Dougherty didn't refer to me to anyone, for the time being said he would get back to me. I got a call from Mr. Dratel representing the ACLU. When I explained to Mr. Dratel that we wanted all copies of the document back because it was essentially contraband, Mr. Dratel told me that the ACLU, being the ACLU wouldn't want to voluntarily give the documents back in cooperation with the government and would need some sort of process, and I said what sort of process? How about a subpoena? He said that's fine, fax me a subpoena, which I did.

So certainly part of the reason for the issuance of the subpoena three weeks ago today was as a means to gain what, at that time, I viewed was cooperation from the ACLU in giving us the contraband documents back. That turned out not to be the case when I was told that they were, in fact, considering what to do and that they may want to quash and that they did

not, in fact, want to voluntarily comply with the subpoena.

THE COURT: Was it the ACLU who first brought to your attention their possession of this document or was that through some other source?

MS. RODGERS: It was through some other means, your Honor.

THE COURT: So you reached out to them initially because there was this classified document that should not have been in your view released and you wanted it back?

MS. RODGERS: Correct.

THE COURT: And it's not easy to believe that the ACLU, despite its history, would be cooperative. Well, hope springs eternal, but it seems to me -- this I know you address in your briefs -- if either side wanted to, since there seems to be a huge difference between investigating a wrongful leak of a classified document and demanding back all copies of it, and I'm old enough to remember a case called the Pentagon papers, but, more generally, I wonder what the authority is for using a grand jury subpoena for that purpose.

MS. RODGERS: Well, I do have a response to that, your Honor. Obviously this will all be addressed at greater length in papers. There is a legitimate use for the grand jury subpoena. It is a proper use of the grand jury subpoena. Obviously there is evidentiary value in getting from the ACLU at least one copy of this document.

THE COURT: Sure. That's not the issue. I don't think they're claiming that they are not going to give you a copy.

MS. RODGERS: In fact, I think that they are.

THE COURT: Well, then I need to clarify that, but my question, anyway, was as to all copies.

MS. RODGERS: Understood. Even with respect to that, your Honor, there is a legitimate purpose in the grand jury seeking all copies from the ACLU. For example, we can't know at this time exactly where the grand jury investigation is investigation is to go.

I have informed Mr. Dratel that at this time the ACLU is not a target of this investigation, and I'm not saying I would ever anticipate that that would necessarily change, but if we were to receive from them in compliance with the subpoena a thousand photocopies of this classified document that they had in their possession, then it's possible that that would change the focus of the grand jury investigation to look at what they were planning to do with these documents.

THE COURT: But that would still not address your providing them, for example, with one copy of what the document that in your hypothesis they provided you a thousand copies of. You could not claim that your investigation was compromised by the fact that you gave their lawyer a copy of the document that you required them to produce all copies of. So I think it's

not quite the same issue that I'm interested in.

My issue, at least for the moment, and there may be many other issues that will arise as a result of papers that I'm going to receive from both sides, but my issue at the moment is under what authority can they be prevented from keeping, in some sense, whether it's provided to you by the court or just they're allowed to, you know, go down to Kinkos and make for themselves a copy of the document. That's is the issue it seems to me.

MS. RODGERS: There certainly might be a way to work something out like that if their counsel had clearance and would secure the document in the appropriate way. We have not had a chance to consult really on this issue since this was filed.

THE COURT: That's why you're going to give me the brief. Let me turn to your adversary, see what he has to say.

MR. SIMS: Your Honor, if I might let me get two facts clear for the record, and then I'll also whatever questions you have.

First, our papers lay out precisely how many copies
the ACLU has and frankly ever made, and that is there is one,
putting aside backup copies automatically made by a system
which I believe is secured, there's one electronic copy. It's
the one essentially received. It's been isolated, and one
paper copy was made of that in advance of hearing from the

government. So that's the sum total of what the ACLU has.

THE COURT: Well, the government said if you had a thousand, you might become a target. So maybe you can breath a conditional sigh of relief.

MR. SIMS: Exactly, and, second of all, although as you read from the subpoena it has two categories, our papers also have a declaration saying there is nothing in the second category. So the only dispute here is about category one namely, that document, and, finally, let me say that I'm advised that Ms. Roders has that three and a half page classified document here today and if the court wants to look at it, we certainly have no objection.

THE COURT: One thing I'll just flag for the government, to the extent that whatever you give to me relates to or takes meaning from the content of this document and to that extent I'll need to see the document obviously under seal ex parte. If the matter can be determined without my ever 'looking at the document, that's fine, too. I've got enough reading without adding another page. So I'll leave that to the government. You'll know much better than I can determine at this point if you need to show me the document to make sense of what everyone else is saying.

MR. SIMS: We would certainly feel more comfortable, your Honor, if it were not ex parte. Then we know that they're showing you what --

THE COURT: It may come to that but at the moment I'll put it the burden on the government and we can get to that later.

MR. SIMS: Right. With respect to the filing issue, the principal, your Honor, I'll refer to which was decided in the Butterworth case makes perfectly clear that witnesses can talk about their appearances before the grand jury and that inherently sets up precisely the situation that Ms. Rodgers says was somehow a basis for secrecy and it clearly isn't. In all of those situations, obviously the government is bound by secrecy, but the witness is not.

As she described the grand jury secrecy rule of secrecy, she entirely ignored Rule 6(e)(2)(A) which says no obligation of secrecy may be imposed on any person except in accordance with 6(e)(2)(B). 6(e)(2)(B) does say unless otherwise provides. Then it says the following persons must not disclose a matter occurring before the grand jury and our clients, the ACLU, are not within that list.

The order we're asking your Honor to make, which is that our motion papers may be publicly filed, obviously I want to make it clear would be without prejudice to whatever would be the case with respect to any subsequent document and if the government files a brief or supporting papers or whatever in which they sought secrecy, that would be decided by the court at that time.

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I don't see anything in the rest of Rule 6 that negatives what 6(e)(2)(A) and (E) provide.

THE COURT: Well, essentially, as I understood the government's position, and admittedly this was off the top of her head without having a chance to research it, she was saying if a party can come into court through an emergency order to show cause and say in effect we don't like what the government is doing in form of a filing of a grand jury subpoena that has been issued upon us, and the government "because of Rule 6(e)" and in many cases because of legitimate law enforcement needs is not going to be able to respond in any public way to almost anything that's in that submission. It creates potentially a great unfairness that the -- it's not as if you're on the responding answer as far as these papers are concerned. the initiator, and you're saying, in effect, we can go public with our objections to this grand jury subpoena knowing that the government will never, as a practical matter, be able to say anything public in response. So it will be a one-way street. So that may not be a Rule 6(e) or should not. should be simply an issue of fairness.

MR. SIMS: Well, first of all I think the conjunction of the *Butterworth* case and the rule of grand jury secrecy resolves any such conflict. Second of all, the issue presented in our papers is simply whether or not the government has the legal power.

THE COURT: I haven't read the Butterworth case, but I know the general proposition, but was that a case where someone was trying to quash a grand jury subpoena or simply a case where someone was talking to whoever he wanted to talk to and the government reached out and said don't talk?

MR. SIMS: Mr. Dratel will answer that question.

MR. DRATEL: There was a Florida statute, your Honor, basically curtailing a grand jury witness's ability to --

THE COURT: It's arguably distinguishable from this kind of situation where you're the one that's coming in and saying we're going to file this public document that makes all sorts of statements and allegations and knowing that the other side can't publicly respond.

MR. SIMS: Your Honor, the question presented by the motion to quash is a purely legal question having nothing to do with whether they're investigating the ultimate leaker, if there is a leaker here or not, and that's a very important question. The New York Times within the last two months has published three classified documents or articles reciting possession of them. Whether or not the press can do so has been clear I think almost everyone since the Pentagon paper's case. If the governments's position now is if when they get a call from the newspaper saying do you have a comment on this story that we have based on this article, the government can serve these subpoenas. That is a very important question of

power that the ACLU should be able to talk about.

THE COURT: Actually, again, that's not the narrow question being presented here, although I think that question may arise before this matter is resolved. The narrow question is simply, whether at this stage of the proceedings, the papers that you filed this morning should be filed publicly or filed under seal. That's the immediate question.

MR. SIMS: And, your Honor, Rule 6(e)(6), which permits the Court to seal records, provides that they can be sealed to prevent the unauthorized disclosure of a matter occurring before a grand jury, and one of our submissions here today is there's nothing in these papers that reflect anything that's occurring before the grand jury.

THE COURT: Other than the fact that there's a grand jury subpoena, but since grand jury subpoenas are issued every day for thousands of documents per se, that would not tell the public anything.

MR. SIMS: I think it's notable, yes, that Ms. Rodgers recitation, it seemed to me conceded, that the purpose behind this subpoena is not investigatory but confiscatory.

THE COURT: I didn't interpret her comments to be that way and as I would with any party, I put this matter on very promptly so we can get a schedule and get this moving, but I'm not going to assume that things that the government or any party says on two hours' notice or five hours' notice or

whatever is binding and definitive as to their position. Yes.

MR. SIMS: I understand, but, for example, after

Ms. Rodgers made the phone calls on November 17 and 20 saying

we insist that you give us back any and all copies of this,

there's no question that the ACLU had the right to hold a press

conference and describe what happened. There's no possible

grand jury basis for preventing that speech, and these papers

really don't do anything other than make exactly that same case

so.

THE COURT: Yes. While we're on that subject, since we have the other person to that phone call present in court, as I understand it, let me hear his version of what occurred on that call.

MR. DRATEL: Your Honor, I had one of the conversations, not the first conversation, but I called Ms. Rodgers after being retained by the ACLU that Monday, the 20th. Ms. Rodgers essentially stated the nature of the conversation as I think I set forth in my declaration. I said the ACLU would not voluntarily return the document.

THE COURT: Maybe I misunderstood. What is your position then or what is the ACLU's position? As I understood her statement, it was in the initial conversation which I guess was not with you but with -- who was that with?

MS. RODGERS: With Mr. Dougherty who's a lawyer at the ACLU.

THE COURT: Mr. Dougherty.

MR. DRATEL: And there's a declaration from him, as well, in our papers.

THE COURT: Well, does he dispute her allegation that he basically said do you want to cooperate with the service of process or something like that?

MR. DRATEL: That was not in our conversation. I what I said very specifically was we will not comply voluntarily but only through the legal process, and I did not establish whether we would move to quash or comply. In other words, by order of the court essentially and also, your Honor, just, if I may, again, in terms of the nature of where we were at the time, I didn't know at the time what the ACLU's response would be to a subpoena because it had not been discussed.

THE COURT: It sounds to me that just as I don't infer any waiver of anything Ms. Rodgers may have said here today, I don't interpret it the way Mr. Sims just interpreted it.

Similarly I don't infer any waiver on the part of ACLU based on whatever may have been said about cooperation. So at this point, it's all just background noise.

MR. DRATEL: If I may on the issue of sealing because this is something I have some experience with in terms of cases with the government. There's no impediment to the government filing a legal argument that addresses to the best it can all the arguments that we have made without revealing anything that

might be covered by 6(e).

As an adjunct to that, the government could file a sealed affidavit or some other parties could do that. I've filed papers in the context of nation security cases to discredit us from the government's entire response to the next party, in essence to impair the government's tactical position with respect to my motion. I make the motion and receive a response.

THE COURT: I'm familiar with that kind of approach and that may be appropriate here or not.

Here's what I think makes sense and we do have to bifurcate the sealing issue from the merits issue. With respect to the papers that were filed earlier today by the ACLU, the court is tentatively of a position that those should not be under seal for very much the reasons expressed by the defense, but I'll give the government until a time certain tomorrow that I will set in a minute to put in by letter brief any opposition to that.

This says nothing about the sealing or unsealing of today's proceeding. This says nothing about the sealing or unsealing of any further papers in this matter as it's addressed for the moment, solely and narrowly to the papers of the moving papers that were filed today.

With respect to and I want the government's papers at some point tomorrow that I can get any response by the end of

the day and rule by the end of the day. I'm uncomfortable having a matter under seal that at least, in my view, should not be under seal for any prolonged period of time, but my mind can be changed by whatever the government provides me.

With respect to everything else, by which I mean not only merits but also the question of sealing or unsealing of today's proceeding or anything else that comes hereinafter, whether it should be sealed at all, whether it should be sealed in part, whether it should be in accordance with the procedure that was just referenced of the public redacted unsealed papers and unredacted sealed papers, etc., etc., many possibilities here, I want that addressed in the same papers as the merits.

So how long does the government want to respond on the merits into that further issue?

MS. RODGERS: May we have one week, your Honor?

THE COURT: Let me ask you this. I will give you the full week if you need it, but would it not be possible to have that to me by Friday of this week?

MS. RODGERS: I will try, your Honor.

THE COURT: If you can't make that, come back and jointly call me with adversary counsel and we'll give you until next Monday. Let's at least for the moment leave it that those papers will be served on the Court and counsel on Friday, the 15th, by five o'clock.

Now, how long does defense counsel or petitioner's

counsel need?

MR. SIMS: Wednesday would be fine, your Honor.

THE COURT: Wednesday, and if the government gets until Monday, and therefore you will need a day or two more, we'll work that out when they call. Otherwise, Wednesday the 20th at five o'clock. And I don't usually have reply papers. What I will do is oral argument. I'll give both sides a chance to reply and go on as long as your voices and my tolerance can bear.

So let's put this down for a hearing on December 21.

This will not be noted on the calendar until and unless I decide the sealing issue. Yes.

MR. DRATEL: Your Honor, I won't be here at that time. If we can put it on for the following week? I'll be back the 27th, 28th, 29th.

THE COURT: Once we get into the holidays, we're going to have serious delays, and I want to avoid that if I can. I'm sorry, but there are three counsel here.

MR. SIMS: I think, your Honor, just because it's important to be clear, we appreciate the rulings. Does it have any impact on what the ACLU can say?

THE COURT: Let's talk about that then. Let's just set the time of the 21st. How about 10 a.m.? Okay?

Now, I don't know that the government has made any application that the ACLU gag in any respect, and I don't know

that I have authority to grant such an order, but let me hear from the government if that's what they want.

Okay. So it sounds like you're free to exercise your first amendment rights as you see fit.

MR. SIMS: Thank you.

MR. RASKIN: Judge, obviously anything going on in the courtroom today --

THE COURT: Yes, yes. Everyone understands that everything that's --

MR. SIMS: One of the reasons I raise this is last night a communication was sent around to the ACLU internal family, not with copies of the papers, but of the fact that we would be filing a lawsuit and so.

THE COURT: That's one of the reasons which, frankly, it seems to me you have every right to do which is one of the reasons I'm very skeptical as to the keeping under seal the initial filing. Maybe the government doesn't care. Maybe the government doesn't mind you having the initial filing filed publicly. Let me find out. That would obvious obviate that little bit of letter brief writing. Hold on. Let me hear from the government.

MS. RODGERS: Your Honor, at this time, we do want those papers under seal.

THE COURT: So the defense is free to say anything they want, but they obviously cannot distribute those papers

We need a time for the government's letter response

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until tomorrow when I address the issue.

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tomorrow. Can you get me that by noon tomorrow?

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MS. RODGERS: Yes, your Honor.

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THE COURT: Just fax it to me. My fax number is 122-805-7935 and obviously fax a copy to your adversary, being careful not to inadvertently include any classified material, and can the petitioner get me their letter response which should be no longer than whatever the the government's letter is by 4 p.m.?

MR. DRATEL: Yes, your Honor.

THE COURT: I'll rule by 5 p.m. Very good.

MR. DRATEL: Your Honor, just one sort of an odd question. The proceedings here are closed, and we have an institutional client, and the question is can we inform at least the director of the ACLU executive of the nature of these proceedings and what happened today?

THE COURT: In a bare bones sense, but not in a more substantive manner than that.

> Thank you, your Honor. MR. SIMS:

MS. RODGERS: Thank you, your Honor.

THE DEPUTY CLERK: All rise.

(Adjourned)