To: All Field Offices

Attn: ADIC/SACs
ALL CID ASACs
ALL CID SSAs
ALL CID SSRAs
ALL SSTF Coordinators

From: Criminal Investigative
Gang/Criminal Enterprise Section
Contact: SSA

Approved By: Burrus James H Jr
Turner Alex J

Drafted By: xfl

Case ID #: (Pending)

Title: PROCEDURAL AND OPERATIONAL ISSUANCES,
CRIMINAL INVESTIGATIVE DIVISION (CID),
GANG/CRIMINAL ENTERPRISE SECTION (G/CES),
PARTICIPATION IN PROJECT SAFE NEIGHBORHOODS (PSN)
Synopsis: All field office guidance regarding participation in PSN, a Department of Justice (DOJ) initiative.

Details: On February 15, 2006, Attorney General (AG) Alberto Gonzales announced the expansion of PSN to include new and enhanced anti-gang efforts. As a result, there is substantial interaction between United States Attorney Offices (USAOs) anti-gang efforts and PSN initiatives. For example, USAO's Anti-Gang Coordinators in one-third of all federal jurisdictions have also been designated as the respective jurisdiction's PSN Coordinator. However, as it pertains to available PSN resources, the G/CES, CID, has determined that 91% of the USAOs (86 districts) listed PSN as one resource utilized to investigate violent gangs; in contrast only 45% of the USAOs (43 districts) identified the FBI's Safe Streets Violent Crime Initiative (SSVCI) as a resource for investigating violent gangs. This trend indicates that the FBI's SSVCI has been overshadowed by other anti-gang efforts and is in need of revitalization.

Inasmuch as the DOJ has specifically directed PSN efforts to focus on anti-gang activity, the G/CES has concluded that the FBI must respond accordingly and take a more aggressive role in actively supporting and coordinating with PSN. This support and coordination will ensure USAOs are fully educated in regard to the effectiveness and utility of the FBI's SSVCI and should be used to advocate the SSVCI as a resource to further the success in PSN.

Participation in PSN

Generally speaking, PSN meetings (e.g. executive board, task force, sub-committee meetings) are held on a regular basis in all 94 judicial districts. The FBI has not been a regular participant in these meetings field-wide. To have an effective violent gang subprogram, FBI field offices must actively take part in PSN. This may include attending appropriate PSN meetings, identifying the Anti-Gang Coordinator(s) in their territory, identify the PSN Coordinator(s) in their territory, becoming familiar with their USAO's Anti-Gang Strategy, developing and sharing of intelligence, developing and implementing strategic and tactical strategies, coordinating investigative strategies and resources, developing and implementing prosecution strategies, and coordinating investigative efforts with other PSN partner programs. Attendance at such meetings should be the responsibility of an appropriate Supervisory Special Agent who has responsibility over personnel involved in violent gang investigations including, but not limited to, all Safe Street Task Force (SSTF) Supervisors. Furthermore, the appropriate Assistant Special Agent in Charge with responsibility for gang matters should also regularly attend PSN meetings.

FBI field offices, through their respective SSTFs, must fully integrate their efforts with PSN to combat gangs. Field offices must also educate USAOs as to our short and long...
Participation in Project Safe Neighborhoods (PSN)

term investigative strategies and accomplishments to combat violent gangs. Field offices are strongly encouraged to not only participate with respect to enforcement, but also represent and advocate the FBI's SSVCI. Aside from investigative deconfliction, the objective should be to educate the USAOs and each PSN partner on the effectiveness of SSTFs as an investigative resource available to address violent gangs and to ensure SSTFs are considered and effectively utilized to address violent gangs. Eventually, the FBI should be an integral part of every USAO's Anti-Gang Strategy and PSN initiatives.

PSN HISTORICALLY

As previously stated, in April 2005, the AG announced several steps to augment DOJ efforts to combat gang violence and reduce violent crime. The two major items included were the establishment of the Anti-Gang Coordination Committee, which was created to assist in the coordination of federal resources in the ongoing battle against violent gangs, and the designation of one Assistant United States Attorney in each district to serve as an Anti-Gang Coordinator and prepare a district-wide anti-gang strategy.

On February 15, 2006, the AG announced the expansion of PSN to include new and enhanced anti-gang efforts, and a new comprehensive anti-gang pilot program to be rolled out in six cities with significant gang problems. The latter provided $2.5 million in grant funding to prevention, enforcement, and offender re-entry initiatives in Los Angeles, Tampa, Cleveland, Dallas/Ft. Worth, Milwaukee, and the "222" Corridor that stretches from Easton to Lancaster, Pennsylvania.

PSN is now a DOJ brand. It is a comprehensive, strategic approach to reducing gun crime and gang violence in America. The USAOs in each of the 94 federal judicial districts, working side-by-side with the law enforcement community, has tailored the PSN strategy to fit the unique gun crime and gang violence problems in their district. FBI field offices, to have an effective violent gang subprogram, must be a part of PSN.

PSN and the FBI

With the AG's February 2006, announcement to expand and enhance PSN to include anti-gang efforts, it is clear the DOJ will be using PSN to showcase DOJ's anti-gang efforts. In addition to implementing successful short-term enforcement strategies, PSN can employ long-term strategies such as the Enterprise Theory of Investigation (ETI) against violent gangs. As such, the FBI, thru SSVCIs, has a long and successful history in implementing either strategy. Therefore, it is essential the FBI become a fully integrated partner in PSN as we continue to address violent gangs through SSVCIs that employ the ETI. For example, each field office must continue and/or establish their SSTFs as a primary investigative resource relied upon to fulfill
the short and long term goals and objectives of PSN in their respective territories.

In summary, based on the enhancement and expansion of PSN that now includes anti-gang initiatives, each field office must take a more aggressive role in actively supporting and coordinating with PSN to ensure their respective USAOs are fully aware of the effectiveness of the FBI's SSVCI and how it can be utilized as an effective resource to further the success of PSN.

To ensure consistent application of this guidance, each field office is requested to: 1) identify the PSN Coordinator in their respective judicial district(s), 2) obtain and become familiar with their respective USAO's Anti-Gang Strategy, 3) meet with their respective PSN/Anti-Gang Coordinator to educate him/her regarding the FBI's SSVCI and discuss the current or future coordination of the SSVCI with PSN; 4) provide the Safe Streets and Gangs Unit (SSGU), G/CES, CID, their goals and objectives for the division regarding participation in PSN by 09/30/2006.

Questions regarding the guidance provided herein should be directed to Acting Unit Chief [SSGU, room 3247] or Assistant Section Chief [G/CES, at LEAD(s):

Set Lead 1: (Action)

ALL RECEIVING OFFICES

1) Identify the PSN Coordinator in your respective USAOs and provide the name to the SSGU by COB 09/30/2006;

2) Obtain and become familiar with your respective USAO's Anti-Gang Strategy by COB 09/30/2006;

3) Meet with your respective PSN/Anti-Gang Coordinator to educate him/her regarding the FBI's SSVCI and discuss the current and/or future coordination of the SSVCI with PSN; and

4) Provide the SSGU, G/CES, CID, with goals and objectives for the division regarding participation in PSN and provide same to SSGU by COB 09/30/2006.

cc:1 - Mr. Mason (Room 7110)
cc:1 - Mr. Burrus (Room 3012)
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cc:1 - Mr. Turner (Room 3246)
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cc:1 - (Room 3036)
cc:1 - (Room 3736)
cc:1 - (Room 3058)
cc:1 - (Room 3841)
cc:1 - (Room 3736)
cc:1 - SSGU SSAs (1 each) (Room 3247)
cc:1 - GangTECC SSAs (1 each) (Room 3736)
cc:1 - SSGU All Field Office Folder
cc:1 - SSGU Policy Guidance Folder
cc:1 - SSGU DOJ Folder

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