1 2 3 4 5 6 7 8 9 10 11 12 13 14	Email: jweissglass@altshulerberzon.com  Kristina M. Campbell (AZ Bar No. 023139) Cynthia A. Valenzuela MEXICAN AMERICAN LEGAL DEFENSE AND EDUCATIONAL FUND 634 S. Spring Street, 11th Floor Los Angeles, CA 90014 Telephone: (213) 629-2512, x136 Facsimile: (213) 629-0266 Email: kcampbell@maldef.org  (Additional Counsel on Next Page)	Linton Joaquin Marielena Hincapié Monica T. Guizar Karen C. Tumlin NATIONAL IMMIGRATION LAW CENTER 3435 Wilshire Blvd., Suite 2850 Los Angeles, CA 90010 Telephone: (213) 639-3900 Facsimile: (213) 639-3911 Email: tumlin@nilc.org  Daniel Pochoda (AZ Bar No. 021979) ACLU FOUNDATION OF ARIZONA P.O. Box 17148 Phoenix, AZ 85011-0148 Telephone: (602) 650-1854 Facsimile: (602) 650-1376 Email: dpochoda@acluaz.org  Attorneys for Plaintiffs		
15	UNITED STATES DISTRICT COURT			
16	FOR THE DISTRICT OF ARIZONA			
17	PHOENIX DIVISION			
18 19 20 21 22 23 24 25 26 27	CHICANOS POR LA CAUSA, INC.; and SOMOS AMERICA,  Plaintiffs,  vs.  JANET NAPOLITANO, in her official capacity as Governor of the State of Arizona; TERRY GODDARD, in his official capacity as Attorney General of the State of Arizona; and GALE GARRIOTT, in his official capacity as the Director of the Arizona Department of Revenue,  Defendants.  ———————————————————————————————————	) Case No ) COMPLAINT ) ) )		
28				

1	Lucas Guttentag
2	Jennifer C. Chang AMERICAN CIVIL LIBERTIES
3	UNION FOUNDATION Immigrants' Rights Project
4	39 Drumm Street San Francisco, CA 94111
5	Telephone: (415) 343-0770 Facsimile: (415) 395-0950
6	E-mail: jchang@aclu.org
7	Omar C. Jadwat AMERICAN CIVIL LIBERTIES
8	UNION FOUNDATION Immigrants' Rights Project
9	125 Broad Street, 18th Floor New York, NY 10004
10	Telephone: (212) 549-2620 Facsimile: (212)-549-2654
11	Email: ojadwat@aclu.org
12	Attorneys for Plaintiffs
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	

# 

#### INTRODUCTION

- 1. This lawsuit challenges Arizona's attempt to enact laws regulating immigration that intrude on the federal government's plenary power and provide less protection to workers and employers than federal laws.
- 2. The recently-enacted Legal Arizona Workers Act (the "Act"), establishes a system unique to Arizona for sanctioning employers that employ aliens who are not authorized to work. The Act also requires employers to verify the employment eligibility of each employee through a federal verification program, even though federal law establishes that participation in that program is voluntary. The Act is attached as Exhibit A.
- 3. The Act violates the Supremacy Clause of the United States Constitution because it is preempted by federal immigration law and the federal government's exclusive authority to regulate immigration. The Act also violates the Fourteenth Amendment to the U.S. Constitution because it deprives employers and workers of liberty and property without due process of law.
- 4. Were the Act's provisions regarding employment of unauthorized aliens and verification of employment eligibility to be upheld, it would be license for every state and, indeed, every locality to enact its own immigration laws. The result would be inconsistency and extreme confusion. This lawsuit seeks to avoid that result.
- 5. This lawsuit also seeks to prevent the inevitable harm to workers who are authorized to work in the United States, particularly foreign-born workers and national origin minorities, that the Act will cause if it is allowed to take effect. The Act will cause authorized workers to not be hired, to be terminated, to have to undertake additional state-created efforts to demonstrate that they are authorized to work, or to suffer other harms. Finally, the suit seeks to prevent harm to employers who must comply with the Act.

#### JURISDICTION AND VENUE

6. This Court has jurisdiction under 28 U.S.C. §§1331 and 1343 because Plaintiffs assert claims under the Constitution of the United States and 42 U.S.C. §1983.

8.

Plaintiff Chicanos Por La Causa, Inc. ("CPLC") was formed in 1969 by

23456

6 7 8

9 10

12 13

11

15 16

14

17 18

19

2021

2223

2425

26

27

28

concerned Hispanic citizens to address social issues in their community. Today, CPLC is one of Arizona's largest non-profit, community-based organizations, as well as one of the largest community development corporations in the nation. CPLC is licensed by the State of Arizona and is headquartered in Phoenix. CPLC is committed to building stronger, healthier communities as a lead advocate, coalition builder, and direct service provider. CPLC employs more than 600 people in Arizona and regularly contracts with independent contractors. CPLC has programs in education, including the Migrant Head Start Program, charter schools, prevention programs, and school enrichment programs. CPLC also has programs in housing, including property management; client counseling; and single, multi-family, senior, and self-help housing. CPLC's economic development programs include business lending, commercial development, and employment and training. CPLC runs social services programs, including behavioral health, emergency assistance, domestic violence, elderly, immigration, HIV, health, and legal information and referral services. CPLC subsidiaries include a facility management company, federal credit union, mortgage company, women's care center, construction company, day labor center, and property/real estate purchasing and management company. CPLC challenges the Act because of the harm it will cause to workers that are authorized to work in the United States and to their families. CPLC is concerned that workers, particularly foreign-born workers and national origin minorities, will not be hired in the first place, will lose their jobs, will have to undertake additional efforts to demonstrate that they are authorized to work, or will otherwise be harmed because of the Act. CPLC in turn may need to divert resources from its ongoing programs to assist persons who are denied employment or terminated. Complying with the employer sanctions and verification provisions of the Act will also harm CPLC. Currently, CPLC complies with federal legal requirements, but does not use the voluntary Basic Pilot Program as a means of verifying

employment eligibility of its employees. If the Act takes effect, CPLC will use the voluntary Basic Pilot Program to verify employment eligibility both because the Act requires employers to do so (Ariz. Rev. Stat. §23-214) and, separately, because doing so provides a rebuttable presumption against liability for intentionally or knowingly employing an unauthorized alien (Ariz. Rev. Stat. §23-212(I)). Using the Basic Pilot Program would impose added costs and obligations on CPLC, including learning how to use the Program; registering for the Program, which includes signing a Memorandum of Understanding; and submitting to the Program for all new hires information such as name, date of birth, and social security number.

- 9. Plaintiff Somos America is a community based coalition of grassroots organizations, community and religious leaders, labor unions, and students established in March 2006 to mobilize for social justice and equal rights for immigrant communities in Arizona and for comprehensive immigration reform. Somos America seeks to challenge injustice and the exploitation of workers and to promote civic participation, political awareness, and education within the Latino community.
- 10. Defendant Janet Napolitano is sued in her official capacity as the Governor of the State of Arizona. Governor Napolitano signed the Legal Arizona Workers Act, House Bill 2779, into law on July 2, 2007. Pursuant to Article 5, Section 4, of the Arizona Constitution, the Governor "shall take care that the laws be faithfully executed."
- 11. Defendant Terry Goddard is sued in his official capacity as the Attorney General of the State of Arizona. The Attorney General is Arizona's chief legal officer. Ariz. Rev. Stat. §41-192(A).
- 12. Defendant Gale Garriott is sued in his official capacity as the Director of the Arizona Department of Revenue. Section 3 of the Act requires the Department of Revenue to provide notice of the Act to every employer on or before October 1, 2007.

## GENERAL BACKGROUND

13. Section 2 of the Legal Arizona Workers Act institutes sanctions against employers that intentionally or knowingly employ an unauthorized alien and requires

employers to use the federal "Basic Pilot Program" to verify employment eligibility of their employees.

## Prohibition on Intentionally or Knowingly Employing an Unauthorized Alien

- 14. Section 23-212 prohibits employers from intentionally or knowingly employing an unauthorized alien. Ariz. Rev. Stat. §23-212(A). An "unauthorized alien" is defined as an alien who does not have the legal right to work in the United States under federal law. Ariz. Rev. Stat. §23-211(8). An "employer" is defined as any individual or organization that transacts business in Arizona, has a license issued by an Arizona agency, and employs at least one person who performs employment services in Arizona. Ariz. Rev. Stat. §23-211(4). A "license" is broadly defined to include "any agency permit, certificate, approval, registration, charter or similar form of authorization that is required by law" and that is issued by any state or local agency for the purposes of operating a business in Arizona, and includes articles of incorporation and partnership registrations. Ariz. Rev. Stat. §23-211(1), (7).
- 15. On receipt of a complaint that an employer is violating the prohibition on employing an unauthorized alien, the Arizona Attorney General or county attorney must investigate the complaint by verifying the work authorization of the alleged unauthorized alien with the federal government, according to the federal inquiry procedure set forth in 8 U.S.C. §1373(c). Ariz. Rev. Stat. §23-212(B).
- 16. 8 U.S.C. §1373(c) provides: "The Immigration and Naturalization Service shall respond to an inquiry by a Federal, State, or local government agency, seeking to verify or ascertain the *citizenship or immigration status* of any individual within the jurisdiction of the agency for any purpose authorized by law, by providing the requested verification or status information." (Emphasis added.)
- 17. Employment authorization status is distinct from citizenship or immigration status under federal law.
- 18. If upon completion of the federal inquiry regarding citizenship or immigration status the Arizona Attorney General or county attorney determines that the

28

complaint that an employer is employing an unauthorized alien was not frivolous, then he or she must notify United States Immigration and Customs Enforcement and the local law enforcement agency of the presence of the allegedly unauthorized alien. Ariz. Rev. Stat. §23-212(C).

- 19. For all non-frivolous complaints, the Act requires that the county attorney bring an action against an employer who intentionally or knowingly employs an unauthorized alien in the county where the unauthorized alien is employed. Ariz. Rev. Stat. §23-212(D). In determining whether an employee is unauthorized, the Superior Court may *only* consider the federal government's "determination" under 8 U.S.C. §1373(c), even though that "determination" is deemed to create a "rebuttable presumption of the employee's lawful status." Ariz. Rev. Stat. §23-212(H) (emphasis added).
- 20. An employer that has verified its employee's employment authorization through a voluntary federal verification program known as the Basic Pilot Program is entitled to a rebuttable presumption that the employer did not intentionally or knowingly employ an unauthorized alien. Ariz. Rev. Stat. §23-212(H). The Basic Pilot Program – recently renamed the "E-Verify" program – is a voluntary program the federal government has offered employers.
- 21. The Act authorizes several state-created employer sanctions for an employer found to have intentionally or knowingly employed unauthorized aliens under the Act. First, the employer must terminate the employment of all unauthorized aliens and file a sworn affidavit stating that it has done so and that it will not intentionally or knowingly employ any unauthorized aliens. Ariz. Rev. Stat. §23-212(F)(1)(a), (1)(c), (2)(a), (2)(d). Second, the employer is placed on probation for the first violation – for three years for a knowing violation and five years for an intentional violation – during which time the employer must file quarterly reports of each new employee it has hired at the location where the unauthorized alien performed work. Ariz. Rev. Stat. §23-212(F)(1)(b), (2)(b). Third, all of the employer's licenses may be suspended for a

knowing violation; must be suspended for an intentional violation; and, upon a second violation of any type during the probation period, must be permanently revoked. Ariz. Rev. Stat. §23-212(F)(1)(d), (2)(c), (3). Finally, all court orders with respect to violations will be posted on the Attorney General's website to publicize employer violations. Ariz. Rev. Stat. §23-212(G).

## Mandated Verification of Work Status Through the Basic Pilot Program

- 22. The Legal Arizona Workers Act also requires employers, after hiring any employee, to "verify the employment eligibility of the employee through the Basic Pilot Program." Ariz. Rev. Stat. §23-214.
- 23. The Basic Pilot Program, now known as "E-Verify," refers to a *voluntary* and *experimental* program established by Congress in the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 ("IIRIRA"), Pub. L. No. 104-208 (Sept. 30, 1996), along with two other employment verification pilot programs which have since been suspended. The Basic Pilot Program was extended only until November 2008 under the Basic Pilot Program Extension and Expansion Act of 2003, Pub. L. No. 108-156 (Dec. 3, 2003). 8 U.S.C. §1324a note. The Basic Pilot Program permits employers who choose to participate to verify electronically workers' employment eligibility. (Pursuant to statute, a few employers that have violated federal employment verification laws may be required to use the Program by the federal government.)
- 24. The Basic Pilot Program started in 1997 in only six states. The Program has been available nationwide since December 2004. Employers who use the Program must engage in various activities, including learning how to use the Program; registering for the Program, which includes signing a Memorandum of Understanding ("MOU") with the Department of Homeland Security ("DHS") and Social Security Administration ("SSA"); installing software; and submitting to the Program for all new hires data such as employee name, date of birth, and social security number.
- 25. The MOU imposes requirements on employers, including the following: all employer representatives who use the Program must complete a tutorial; the employer

must become familiar with and comply with the manual for the Program (which is lengthy); the employer must agree that in verifying employment eligibility of an employee at the time of hire via the federal Form I-9 process, the employer will only accept documents to establish identity that contain a photograph even though other employers are not so limited under federal law pursuant to 8 C.F.R. §274a.2(b)(1)(v)(B); and the employer must agree not to use the Program as a pre-employment screening procedure or to engage in any unlawful employment practice. The MOU also provides that the federal government may terminate access to the Program with 30 days' notice.

- 26. The Basic Pilot Program compares data submitted by employers via the Internet to information in federal SSA and DHS databases. The system first uses the SSA database to verify an employee's name, date of birth, and social security number. Upon such verification, if the employee claimed U.S. citizenship and such citizenship is confirmed by SSA's database, the Basic Pilot Program confirms employment eligibility. For non-U.S. citizens, DHS checks whether the employee is authorized to work. If the SSA database is unable to verify the employee information or DHS is unable to verify employment authorization, the Basic Pilot Program issues a tentative nonconfirmation. An employee may contest a tentative nonconfirmation by contacting the federal government to resolve inaccuracies in the records. If an employee does not contest the tentative nonconfirmation within eight federal working days, it becomes final and employers must terminate the employee.
- 27. The Basic Pilot Program has encountered a number of problems with accuracy and capacity since its inception. As the United States Citizenship and Immigration Services found in its 2004 report mandated by Congress, the problems include "unacceptably high" tentative nonconfirmation rates for foreign-born workauthorized employees and "higher than desirable" rates for U.S.-born employees; lack of employer compliance with the Program requirements, which reduces the Program's effectiveness and contributes to discrimination against foreign-born employees; and unattractiveness of the program to employers. In 2006, the SSA Inspector General found

that the SSA database contained enough discrepancies to result in an incorrect finding in four percent of Basic Pilot Program submissions. Moreover, the records for supposedly non-U.S. citizens showed seven percent were actually U.S. citizens who had not updated their citizenship status. Currently, approximately 17,000 businesses nationwide use the Basic Pilot Program. The Act will add 130,000-150,000 businesses to the Program, and the State of Arizona believes that this "could strain the system." Letter from Governor Janet Napolitano to Speaker Nancy Peolosi and Majority Leader Harry Reid, July 2, 2007, attached as Exhibit B.

### **Effective Date and Harm**

- 28. Both the prohibition on intentionally or knowingly employing an unauthorized alien and the verification requirement in Section 2 of the Act become effective on January 1, 2008. Ariz. Rev. Stat. §§23-212(D), §23-214. Under Section 3 of the Act, the Department of Revenue is to provide notice of Section 2 of the Act to every employer on or before October 1, 2007.
- 29. The Act will have at least the following adverse effects: (a) cause workers who are eligible for employment, particularly foreign-born workers and national origin minorities, not to be hired in the first place, to lose their jobs, and to have to undertake additional, state-created efforts to demonstrate that they are authorized to work; and (b) impose additional costs and obligations on employers not required by federal law.

#### FIRST CLAIM FOR RELIEF

(Article VI, Section 2, of the United States Constitution; 42 U.S.C. §1983)

- 30. Plaintiffs re-allege and incorporate by reference ¶¶1 through 29.
- 31. Article VI, Section 2, of the United States Constitution, known as the Supremacy Clause, provides: "This Constitution, and the Laws of the United States which shall be made in Pursuance thereof; and all Treaties made, or which shall be made, under the Authority of the United States, shall be the supreme Law of the Land; and the Judges in every State shall be bound thereby, any Thing in the Constitution of Laws of any State to the Contrary notwithstanding."

Page 10 of 16

- 32. The Supremacy Clause mandates that federal law preempts any state regulation of any area over which Congress has expressly or impliedly exercised exclusive authority or which is constitutionally reserved to the federal government.
- 33. The power to regulate immigration is an exclusively federal power that is inherent in the nation's sovereignty and derives from the Constitution's grant to the federal government of the power to "establish a uniform Rule of Naturalization," U.S. Const. art. I, §8, cl. 4., and to "regulate Commerce with foreign Nations," *id.*, cl. 3.
- 34. Pursuant to its exclusive power over matters of immigration, the federal government has established a comprehensive system of laws, regulations, procedures, and administrative agencies that determine, subject to judicial review, whether and under what conditions a person may enter and live in the United States, including the Immigration and Nationality Act ("INA"), 8 U.S.C. §1101, et seq. In 1986, for the first time, Congress prohibited employers from knowingly hiring unauthorized aliens and established a detailed employment verification process with sanctions for employing unauthorized aliens. Immigration Reform and Control Act of 1986 ("IRCA"), 8 U.S.C. §§1324a-1324b.
- 35. The INA as amended by IRCA sets forth a comprehensive employer sanctions scheme that includes safeguards such as a "safe harbor" provision for employers who are presented with facially valid documents; restrictions on reverification of employees after they are hired; extensive antidiscrimination provisions; prohibitions on employers requesting additional documents once an employee presents minimally adequate documentation; a 10-day cure period for good-faith violations; and a graduated series of penalties.
- 36. Before finding an employer in violation, federal immigration law requires notice, an opportunity for a hearing with witnesses and evidence before a federal administrative law judge, a finding that a violation has occurred based on a preponderance of the evidence, a chance for an administrative appeal, and an opportunity

Page 11 of 16

for review in the appropriate United States Court of Appeals. 8 U.S.C. §1324a(e)(2)-(3), (7)-(8).

- 37. The comprehensive federal employer sanctions scheme does not require that employers verify the immigration status of certain categories of workers, such as independent contractors and casual domestic workers. 8 C.F.R. §274a.1(f), (h), (j).
- 38. Under the Supremacy Clause, the federal government has the authority to enforce immigration statutes and regulations, confer benefits, make discretionary determinations, undertake adjudication, and otherwise administer the federal immigration laws.
- 39. The federal government retains and exercises the power to investigate employment of unauthorized aliens at workplaces and has publicly raided workplaces allegedly employing undocumented aliens.
- 40. The laws, procedures, and policies created by the federal government confer rights in a careful balance reflecting the national interest. The Legal Arizona Workers Act's prohibition on employers intentionally or knowingly employing an unauthorized alien and requirement that employers verify employment eligibility threaten that balance and are preempted.
- 41. IRCA provides for express preemption as follows: "The provisions of this section preempt any State or local law imposing civil or criminal sanctions (other than through licensing and similar laws) upon those who employ, or recruit or refer for a fee for employment, unauthorized aliens." 8 U.S.C. §1324a(h)(2).
- 42. Under IRCA's preemption provision, licensing penalties are permitted only when the federal government has found an employer to have violated IRCA.
- 43. The Legal Arizona Workers Act purports to allow licensing penalties for employers that intentionally or knowingly employ an unauthorized alien even if the federal government has not found those employers to have violated IRCA, and is therefore expressly preempted.

25

26

- 44. The Act's definition of "license" (Ariz. Rev. Stat. §23-211(7)) extends the suspension or revocation sanction to many aspects of business that are not "licensing and similar laws" as used by Congress in 8 U.S.C. §1324a(h)(2), and is therefore also expressly preempted for this reason.
- 45. Moreover, the Act imposes additional sanctions on businesses beyond those based on licenses, and is expressly preempted for this reason as well.
- 46. The Act's institution of licensing penalties for employers that intentionally or knowingly employ an unauthorized alien and the requirement that employers verify employment are impliedly preempted because they:
  - a. Amount to an attempt to regulate immigration and its incidents.
- b. Operate in a field occupied by the federal government through Congress' actions with respect to prohibiting the employment of unauthorized workers and verifying employment eligibility.
- c. Stand as an obstacle to federal law by posing a number of actual obstacles to the objectives of Congress, including:
- i. The Act will burden federal resources because the Arizona Attorney General or county attorney must investigate *every complaint* about unauthorized aliens through the federal inquiry system. Ariz. Rev. Stat. §23-212(B). Under IRCA, only complaints "which, on their face, have a substantial probability of validity" or other violations "as the [U.S.] Attorney General determines to be appropriate," are investigated. 8 U.S.C. §1324a(e)(1).
- ii. The Act's unauthorized alien provisions disrupt and override the carefully balanced system that Congress designed to guarantee due process, protect employees against discrimination, and minimize disruption to businesses. 8 U.S.C. §§1324a-1324b.
- iii. The Act covers independent contractors and casual domestic workers. Ariz. Rev. Stat. §23-211(3). Federal law does not. 8 C.F.R. §274a.1(f), (h), (j).

28

iv. The Act's mandatory verification requirement contravenes Congress' manifest intent to establish a voluntary and temporary Basic Pilot Program. The Act's mandatory verification requirement also threatens to strain the federal system by using the Basic Pilot Program in an unanticipated manner. As demonstrated by Exhibit B, the law will add 130,000 to 150,000 new businesses to the experimental Program, and even Governor Napolitano has cast doubt on the ability of the federal system to handle the volume of usage resulting from the Arizona law. 47. For the above and other reasons, the effect of the Act is to upset the system established by Congress by implementing Arizona's own enforcement mechanism, penalties, and interpretations in place of the federal system, detracting from and impeding the integrated scheme of regulation Congress created. 48. The Legal Arizona Workers Act's prohibition on employers intentionally or knowingly employing an unauthorized alien and requirement that employers verify

employment eligibility violate the Supremacy Clause.

#### **SECOND CLAIM FOR RELIEF**

(Fourteenth Amendment to the United States Constitution; 42 U.S.C. §1983)

- 49. Plaintiffs re-allege and incorporate by reference ¶¶1 through 48.
- 50. The Due Process Clause of the Fourteenth Amendment to the United States Constitution guarantees certain fundamental rights, including the right to a meaningful hearing prior to the deprivation of liberty or property.
- 51. The right to work is a liberty and property interest protected by the Fourteenth Amendment.
- 52. The right to a business license is a property interest protected by the Fourteenth Amendment.
- 53. Under federal immigration law, a violation for employing an unauthorized alien is found only after a number of steps culminating in an administrative law judge with expertise in immigration matters determining, "upon the preponderance of the evidence received," including any witnesses and production of evidence, that the

violation had occurred. 8 U.S.C. §1324a(e)(2), (3). An employer can appeal this order administratively and seek judicial review in federal court. 8 U.S.C. §1324a(e)(7)-(8).

- Workers Act do not provide employers or employees with the opportunity to be heard regarding the work status of an employee and the license of an employer in a meaningful manner. An employee's work status is determined through a mere inquiry procedure to the federal government about citizenship or immigration status, which is the only matter an Arizona Superior Court may consider in deciding whether an employee is authorized or not. Ariz. Rev. Stat. §23-212(H). The inquiry procedure under 8 U.S.C. §1373(c) does not provide the protections set forth in the preceding paragraph or other protections afforded by federal law.
- 55. The insufficient process afforded under the Legal Arizona Workers Act means that employers who may not be found to have violated IRCA could be found liable under the Act.
- 56. Any purported process provided by the Act relating to the determination of immigration status is illusory because state courts lack the authority to determine such status.
- 57. The Act's provisions on employing an unauthorized alien violate Due Process Rights.

## PRAYER FOR RELIEF

WHEREFORE, Plaintiffs pray for the following relief:

- A. A temporary and permanent injunction enjoining Defendants, their officials, agents, employees, assigns, and all persons acting in concert or participating with them from implementing or enforcing Sections 2 and 3 of the Legal Arizona Workers Act;
- B. A declaration pursuant to 28 U.S.C. §§2201 and 2202 that Sections 2 and 3 of the Legal Arizona Workers Act are unlawful and invalid;
  - C. Reasonable attorneys' fees and expenses pursuant to 42 U.S.C. §1988;
  - D. Costs of suit; and

1	E.	Such other and fu	rther relief as this Court may deem equitable, just, and
2	proper.		
3	Dated: Sept	tember 4, 2007	Stephen P. Berzon Jonathan Weissglass ALTSHULER BERZON LLP
4			
5 6			Kristina M. Campbell Cynthia A. Valenzuela MEXICAN AMERICAN LEGAL DEFENSE
7			AND EDUCATIONAL FUND
8			Linton Joaquin Marielena Hincapié Monica T. Guizar
9			Karen C. Tumlin NATIONAL IMMIGRATION LAW CENTER
11			Daniel Pochoda ACLU FOUNDATION OF ARIZONA
12			Lucas Guttentag
13			Jennifer C. Chang AMERICAN CIVIL LIBERTIES UNION FOUNDATION – Immigrants' Rights Project
14			Omar C. Jadwat
<ul><li>15</li><li>16</li></ul>			AMERICAN CIVIL LIBERTIES UNION FOUNDATION – Immigrants' Rights Project
17			By: /s/ Kristina M. Campbell
18			By: <u>/s/ Kristina M. Campbell</u> Kristina M. Campbell
19			Attorneys for Plaintiffs
20			
21			
22			
23			
24			
25			
26			
27			
28			