

**REVISED OPERATIONS ORDER REPORT FY 2011**  
**US DEPARTMENT OF HOMELAND SECURITY BUREAU OF CUSTOMS AND BORDER PROTECTION**

**Op Order Name:** Operation “Stonegarden El Paso” (OPSG)  
**Op Order Number:** - El Paso County  
**Op Dates From:** 10/01/2010                      **To:** 09/30/2013  
**Report Date:** 07/16/2012

**Executive Summary**

Operation Stonegarden (OPSG) is funded by the Department of Homeland Security (DHS), led by Customs and Border Protection (CBP) Border Patrol which supports overtime, per diem, and lodging for operational purposes to state, local, and tribal agencies for the purpose of enhancing border security. This funding is designated to enhance cooperation and coordination between Federal, State, and local law enforcement agencies in a joint mission to secure the U.S. borders along routes of ingress and egress leading to and from the U.S./Mexico border.

The El Paso County Sheriff’s Office (EPCSO), El Paso Police Department (EPPD), Socorro Police Department (SPD), Horizon City Police Department (HCPD) as the main local law enforcement agencies in El Paso County, will enhance their capability to detect, prevent, and deter terrorists, weapons of mass effect, transnational gangs, smuggling of contraband, and human trafficking. These efforts will reduce crime in the border community to ultimately improve the quality of life for the residents in El Paso County, Texas.

Officers performing duties under this operation will enhance border security, supporting the DHS mission and the National Border Patrol Strategy; however the EPCSO, EPPD, SPD, and HCPD will not be involved in immigration enforcement.

**I. SITUATION**

**A. General Situation:** Directly across from El Paso, Texas, along the Mexican border is Ciudad Juarez, Chihuahua, Mexico, with a population of over 1,300,000. The El Paso-Cd. Juarez community is the largest metropolitan area on the border between the U.S. and Mexico. Overall, this metropolitan area is estimated to have a population of over 2 million inhabitants. In the large metropolitan area of Cd. Juarez, an ongoing territorial drug war between rival cartels has resulted in the murder of over 8,000 individuals since Jan. 2008. Other criminal enterprises have taken this opportunity to enhance their presence in Cd. Juarez, resulting in additional kidnappings, assaults, and extortions. The increased violence in Cd. Juarez presents an immediate threat of spillover to the City and County of El Paso. This chaotic environment presents an opportunity for international terrorists and criminal organizations to exploit federal and local law enforcement vulnerabilities along the U.S.-Mexico border. A combined law enforcement partnership is needed to combat this challenging situation. Operation Stonegarden will provide the means to successfully accomplish the mission of securing our Nation’s border.

**B. Terrain/Weather:** El Paso County is on the far western tip of Texas, with 1,061 square miles with a population of approximately 751,296. El Paso County shares approximately 47 miles of border with Mexico. The Rio Grande River flows between the U.S. and Mexico. The Rio Grande is usually no wider than 50 meters and can easily be forded on foot, horseback and in some instances, by vehicle. Interstate 10 (I-10), Highway 54, US 62/180 are the most prominent transportation routes. I-10 comes within several hundred yards of the U.S.-Mexico border. This proximity to the border offers an avenue of approach to the interior of the U.S.

**C. Criminal Element:** The criminal element in the El Paso-Cd. Juarez area varies from highly organized DTO’s to local street gangs. The ongoing drug war in Cd. Juarez has drastically increased violent crime on the border. Gang members directly linked to El Paso and the rest of the U.S., have been identified as working for the cartels, providing services from transport of contraband to actual murders. The ability to track and gather intelligence has become increasingly difficult. The criminal element has become sophisticated with increased counter-intelligence capabilities. Any intelligence gathered, quickly becomes obsolete causing safety concerns for the public as well as for law enforcement. These groups have an extensive network on both side of the border with generations of knowledge in smuggling routes and techniques.

**D. Friendly Forces**

**Federal:**

- US Customs and Border Protection (CBP)                      (915) 526-9259
- El Paso Sector Border Patrol                                      (915) 834-8350
- Immigration and Customs Enforcement (ICE)                (915) 231-3201
- Drug Enforcement Administration (DEA)                      (915) 779-2592

**State and Local:**

- El Paso County Sheriff's Office (EPCSO) (915) 546-2280
- El Paso Police Department (EPPD) (915) 564-7000
- Socorro Police Department (SPD) (915) 858-6983
- Horizon City Police Department (HCPD) (915) 852-1047

**II. MISSION**

Operation Stonegarden is designed to coordinate surge efforts between federal and local law enforcement agencies to protect and secure our Nation's borders from terrorist, weapons of mass effect, transnational gangs, contraband smuggling, and human trafficking. Increased law enforcement presence along the border will result in the reduction of cross-border crimes, resulting in the improvement of the quality of life for the citizens of El Paso County. Through Operation Stonegarden, the EPCSO, EPPD, SPD, and HCPD will combine efforts with the El Paso Sector Border Patrol to prevent criminal activity along the border. Officers assigned to Operation Stonegarden will enforce applicable state and local laws and regulations within the scope of their authority granted by the State of Texas. These agencies will also coordinate with Border Patrol and the Office of Field Operations (OFO) to conduct southbound check points at the bridges leading into Mexico to help locate wanted subjects, smuggled currency, and smuggled weapons.

**III. EXECUTION**

**A. Management/Supervisor Intent:** It is the intent of all law enforcement partners will increase border security through coordination, collaboration and cooperation with US Border Patrol, El Paso Sector under the provisions of Operation Stonegarden. The main focus of this Operations Plan is aggressive enforcement of Texas law by participating jurisdictions and to deny criminal organizations opportunities to smuggle narcotics and/or contraband and to refuse potential terrorists entry, egress, and access to transportations hubs in the southern region of Texas.

**B. General Concept:** The EPCSO, EPPD, SPD, and HCPD will increase border security through direct coordination with US Border Patrol, El Paso Sector. It is anticipated that the increase in law enforcement presence along entry avenues, major egress routes away from the immediate border, and at transportation hubs will significantly impact the ability of criminal organizations to operate in the El Paso Sector AOR (Area of Responsibility) in Texas. Intelligence information and vulnerability assessments are a critical to this operation. Once the threats and vulnerabilities outlined in this plan have been mitigated the operation will cease until such time as new threats and vulnerabilities are identified.

**C. Specific Responsibilities:** Operation Stonegarden will allow the Border Patrol to partner with local law enforcement agencies resources to target specific areas within El Paso County affected by illicit cross-border traffic, to include auto theft, burglary, criminal damage, and drug and human trafficking. Resources assisting in the effort include personnel and patrol vehicles, increased traffic enforcement and assignment of officers to specific areas to assist US Border Patrol. All local activities supporting this Operations Order will be coordinated with the US Border Patrol station in their area of operations. The EPT Chief Patrol Agent will approve Stonegarden coordinating procedures and policies.

**D. Coordinating Instructions:** Agencies and assets assigned to Stonegarden related operations will coordinate their activities through their chain of command. Also the agencies will coordinate with the BP Station responsible for the AOR where specified operations are to be conducted. Agencies will provide assistance to localities used to stage and/or support smuggling/trafficking operations. Agencies will submit Operation Stonegarden Reports using prescribed procedures beginning Operation Stonegarden 2010. A BP representative will coordinate all involvement in supporting this Operations Order with all partnered agencies prior to each operation. The El Paso Border Patrol Sector will determine specific operational areas. Agencies will coordinate with BP to ensure the ability to redirect resources to areas deemed the greatest risk to national security based on the most current intelligence and illegal border related activity trends.

**IV. BUDGET**

**GRAND TOTAL El Paso County, Texas Cost- Amended Award for M&A Costs: \$2,653,088.00**

**AMENDED Attachment A**

Adm./Logistics/ Budget Request	Narrative Justification (Computation of Items)	Federal Request
Law Enforcement Operational Overtime	<p><b>EPCSO:</b>  <b>Officer/Detective:</b> \$61 per hr. OT avg. rate x 5 Officers x 8 hrs. x 2 shifts x 5 days x 12 months  <b>LT/Sergeant:</b> \$81.09 per hr. OT avg. rate x 1 Sgt. x 8 hrs. x 2 shifts x 5 days x 12 months  <b>Subtotal = \$337,443.83</b></p> <p><b>EP County Auditor's = \$21,003.00</b>  <b>EPCSO M&amp;A Costs = \$24,142.47</b></p> <p><b>EPPD:</b>  <b>Lieutenant</b>  OT rate is \$60.00 per hour  <b>Sergeant</b>  OT rate is \$51.00 per hour  <b>Officers/Detectives</b>  OT rate is \$45.00 per hour  <b>Subtotal = \$ 1,340,684.00</b></p> <p>Since size, scope and frequency of surges may change throughout the year. Lieutenant in charge (Program Manager) will determine number of sworn personnel needed per operation. The Lieutenant in charge will make certain to stay within budgeted amounts and will document progress in Pre-Action and After-Action Plans.</p> <p><b>EPPD M&amp;A Costs = \$32,313.00</b></p> <p><b>SPD:</b> Police Officer \$35.70 per hr. OT Rate x 3 officers x 5 hrs x 2 days per month x 12 months = <b>Subtotal \$12,112.40</b></p> <p><b>HCPD:</b> Police Officer avg. \$34.73 per hr. OT rate x 4 officers x 8 hrs. x 2 operations/month. x 12 mo. = <b>Subtotal \$26,675.00</b></p>	<b>\$1,794,373.70</b>
Fringe Benefits for Peace Officers	<p><b>EPCSO:</b> \$370,650 x [(FICA 7.65%) + (Retirement 13.65%) + (W/C 6.48%) + (Unemployment .38%) or 28.16%] = <b>approximately \$95,699.00</b></p> <p><b>EP County Auditor's M &amp;A Fringe = \$4,742</b>  <b>EPCSO M&amp;A Benefits = \$10,396.00</b></p> <p><b>EPPD:</b>  <b>Lieutenant</b>  Fringe benefit cost based on OT rate of \$60.00 per hour is \$15.00  <b>Sergeant</b>  Fringe benefit cost based on OT rate of \$51.00 per hour is \$12.75  <b>Officers/Detectives</b>  Fringe benefit cost based on OT rate of \$45.00 per hour is \$11.25  <b>\$450,572.95</b></p> <p><b>EPPD M&amp;A Costs = \$6,462.60</b></p> <p><b>SPD:</b>(Fica, Suta, W/C, Unemployment) = \$535.41 monthly x 12 mo. = <b>\$6,425.00</b></p> <p><b>HCPD:</b> (Fica/Suta @ 7.65%, Retirement @ 10.77%) x \$26,675 = <b>\$4,913.00</b></p>	<b>\$579,210.55</b>
Travel, Lodging &Per Diem		\$-0-
General Equip.		\$-0-

Special Equipment:	<p><b>EPCSO: (3) Licensed Plate Readers @ \$30,000 ea. = approximately \$90,000.00</b>  <b>(31) e-Ticket Citation Systems @ \$2,887 ea. = approximately \$88,014</b></p> <p style="text-align: center;"><b>Subtotal for EPCSO: \$178,014.00</b></p> <p><b>EPPD: Subtotal for EPPD: -0-</b></p> <p><b>SPD: Subtotal for SPD: -0-</b></p> <p><b>HCPD:</b> Equipment request for 2011 includes:  1 2011 Ford Victoria Police Interceptor: \$22,000 each, 1 Code III Overhead Lights \$3,200 each, Front Strobes: \$1033 each, Rear Strobes: \$1033 each, 1 PA640 Siren Box: \$600.00 each, 1 Cage: \$250.00 each, 1 Tints: \$100.00 each, 1 Push Bumper: \$200.00 each, radar \$1,900 and installation\$1,273.</p> <p style="text-align: center;"><b>Subtotal for HPD: \$28,430.15</b></p>	<b>\$206,444.15</b>
Vehicles: Fuel Cost	<p><b>EPCSO:</b> Approximate operational cost of <b>6</b> vehicles x 58 miles x 2 shifts x 12 months = approx. 4,176 miles/yr. x .50/mi = <b>approximately \$4,176.00</b></p> <p><b>EPPD:</b> Approximate vehicle usage = <b>\$63,006.00</b></p> <p><b>SPD:</b> 4 vehicles x 66.9 miles x 2 days x 12 operations/year = 12,850 Approx. 12,850 miles per year x 0.50 cents per mile = <b>\$5,877.60</b></p> <p><b>HCPD:</b> No vehicle operational costs</p>	<b>\$73,059.60</b>
<b>TOTAL YR 1</b>	<b>AMENDED AWARD with M&amp;A Costs (County of El Paso &amp; EPPD)</b>	<b>\$2,653,088.00</b>

**County of El Paso, Texas:**

<b>Operational Personnel Costs =</b>	<b>\$2,274,525.18</b>	<b>84%</b>
<b>Total Equipment/Fuel =</b>	<b>\$ 279,503.75</b>	<b>11%</b>
<b>M &amp; A Costs for County =</b>	<b>\$ 60,283.47</b>	<b>3%</b>
<b>M &amp; A Costs for EPPD =</b>	<b>\$ 38,775.60</b>	<b>2%</b>
	<b>\$2,653,088.00</b>	<b>100%</b>

*The El Paso County Sheriff's Office, El Paso Police Department (EPPD) and Socorro Police Department (SPD) are requested a waiver for the amount of the OT limit above 50%.*

**V. COMMAND/CONTROL/COMMUNICATION**

**A. Chain of Command:** Each law enforcement agency will follow its own Chain of Command concept.

**B. Unit Command:** The surge operation supervisors for each participating agency will function as the detail supervisor during operations.

**C. Communication Details:** Each participating agency's communications division will coordinate communications with other units/agencies that are not on common frequencies. Communication between local and federal agencies will take place through the utilization of telephone, email correspondence, and other agreed upon electronic means.

**D. Map Coordinates:**

**Longitude:** W 106: 22:13      **Latitude:** N 31: 47: 37  
**Decimal:** W 106.370148      N 31.793606  
**Location Zone:**

**GPS Coordinates for El Paso Sector Headquarters are:**

**W : 106' 22' 06.87**

**N : 031' 47' 38.69**

**ANNEX**

**A. Administration Annex:** The El Paso County will administer and take the fiscal and programmatic responsibilities for grant reporting under the direction of the El Paso County Sheriff's Office (EPCSO):

- Sheriff Richard D. Wiles and Chief Sylvia Aguilar, EPCSO,(915) 538-2006
- EPCSO, the City of El Paso Police Department (EPPD), Socorro Police Department (SPD), and Horizon City Police Department (HCPD) will send all reimbursement requests to the County Auditor's Office for personnel and equipment expenses to:

Edward Dion - El Paso County Auditor

800 E. Overland, Suite 406, El Paso, TX 79901-2419, (915) 546-2040 x 3482

**B. Execution Annex:** The Operation Stonegarden will be executed by a joint effort to include:

- Chief Patrol Agent –BP El Paso Sector Headquarters, Scott A. Luck, 915.834.8301  
El Paso County Sheriff's Office – Sheriff Richard D. Wiles, (915) 538-2106
- El Paso Police Department - Police Chief, Greg Allen, (915) 564-7381
- Socorro Police Department- Lt. Montoya (915) 858-6216
- Horizon City Police Department-Chief of Police (915) 852-1047

**C. Command Annex:**

**El Paso County Sheriff Office Chain of Command:**

**Sheriff Richard D. Wiles**

3850 Justice Drive, El Paso, TX 79938, (915) 538-2105

**Chief Jesus Campa**

3850 Justice Drive, El Paso, TX 79938, (915) 538-2105

**Patrol Commander, Kevin Lanahan**

3850 Justice Drive, El Paso, TX 79938, (915) 538-2210

**Lieutenant, Marvin Ryals**

3850 Justice Drive, El Paso, TX 79938, (915) 479-3609

**El Paso Police Department Chain of Command:**

**Police Chief, Greg Allen**

911 N. Raynor, El Paso, TX 79903, (915) 564-7310

**Assistant Chief, Jerome Johnson**

911 N. Raynor, El Paso, TX 79903, (915) 564-7310

**Commander Marco Spalloni**

911 N. Raynor, El Paso, TX 79903, (915) 564-7100

**Lt. Tyler Grossman**

911 N. Raynor, El Paso, TX 79903, (915) 240-4904

**Sgt. Raul Perez**

911 N. Raynor, El Paso, TX 79903, (915) 564-7100

**Socorro Police Department Chain of Command:**

**Lt. Jose Alvarez**

670 Poona, Socorro, TX 79927, (915) 858-6985

**Horizon Police Department Chain of Command**

**Police Chief, Michael McConnell**

14999 Darrington Road, Horizon, TX 79928, (915) 852-1047

**Media Action Plan:** Agency Public Information Officers will coordinate amongst each other before releasing information to the public.

**Legal Review:** As required by each agency.

**Risks:** Refer to Section I-A-General Situation and I-C-Criminal Element sections.

**Photos:** Not applicable.