BRIAN M. BOYNTON 1 Acting Assistant Attorney General ALEXANDER K. HAAS 2 Director, Federal Programs Branch 3 ANTHONY J. COPPOLINO Deputy Director, Federal Programs Branch 4 ANDREW I. WARDEN (IN #23840-49) Senior Trial Counsel 5 U.S. Department of Justice 6 Civil Division, Federal Programs Branch 1100 L Street, NW 7 Washington, D.C. 20530 8 Tel.: (202) 616-5084 Fax: (202) 616-8470 9 Attorneys for Defendants 10 UNITED STATES DISTRICT COURT 11 FOR THE NORTHERN DISTRICT OF CALIFORNIA **OAKLAND DIVISION** 12 13 STATE OF CALIFORNIA, et al., 14 Plaintiffs. 15 No. 4:19-cy-00872-HSG v. No. 4:19-cv-00892-HSG 16 No. 4:20-cv-01494-HSG JOSEPH R. BIDEN, JR., et al., No. 4:20-cy-01563-HSG 17 Defendants.¹ 18 JOINT STATUS REPORT SIERRA CLUB, et al., 19 Plaintiffs, 20 21 v. 22 JOSEPH R. BIDEN, JR., et al., 23 Defendants. 24 25 26 ¹ President Biden is automatically substituted as a Defendant pursuant to Rule 25(d) of the Federal Rules of Civil Procedure. Other official-capacity parties have also been substituted 27 for their predecessors, and several further substitutions are likely to occur in the near future as 28 current acting officials are succeeded by appointees.

California v. Biden, 4:19-cv-00872-HSG; 4:20-cv-01563-HSG – Joint Status Report Sierra Club v. Biden, 4:19-cv-00892-HSG; 4:20-cv-01494-HSG – Joint Status Report

In accordance with the Court's Order of January 21, 2021, Plaintiffs and Defendants submit the following joint status report addressing the impact on the above-captioned cases of President Biden's recent Proclamation pausing border wall construction.

On January 20, 2021, President Biden issued a Proclamation declaring that "[i]t shall be the policy of [his] Administration that no more American taxpayer dollars be diverted to construct a border wall." *See* Proclamation No. 10142, 86 Fed. Reg. 7225, 7225 (Jan. 27, 2021). The Proclamation states that the declaration of a national emergency at the southern border in Proclamation 9844 of February 15, 2019 (84 Fed. Reg. 4949), and continued on February 13, 2020 (85 Fed. Reg. 8715), and January 15, 2021 (86 Fed. Reg. 6557), "is terminated and that the authorities invoked in that proclamation will no longer be used to construct a wall at the southern border." Proclamation No. 10142.

In furtherance of that policy, the President directed the Secretary of Defense and the Secretary of Homeland Security to "pause work on each construction project on the southern border wall, to the extent permitted by law, as soon as possible but in no case later than seven days from the date of [the] proclamation." *Id.* § 1(a)(i). The President also directed the Secretaries to "pause immediately the obligation of funds related to construction of the southern border wall, to the extent permitted by law." *Id.* § 1(a)(ii). The Secretaries may make an exception to the pause in construction "for urgent measures needed to avert immediate physical dangers or where an exception is required to ensure that funds appropriated by the Congress fulfill their intended purpose." *Id.* § 1(b).

In accordance with the Proclamation, the Deputy Secretary of Defense issued a memorandum on January 23, 2021, directing appropriate Department of Defense components to pause work on all border wall projects undertaken pursuant 10 U.S.C. § 284 and 10 U.S.C. § 2808, "to the extent permitted by law, as soon as possible, but in no case later than 1700 EST, Wednesday January 27, 2021." *See* Memorandum for the Chairman of the Joint Chiefs of Staff *et al.*, Re: Proclamation of January 20, 2021 (attached as Exhibit 1). Consistent with the Presidential Proclamation, the Deputy Secretary's memorandum authorizes an exception to the pause "for urgent measures needed to avert immediate physical dangers." *Id.* The Deputy

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Secretary also ordered the United States Army Corps of Engineers to "cease exercising the authority provided by [sections 284 and 2808] to award contracts or options on existing contracts, incur new obligations that advance project performance, or incur new expenses unrelated to existing contractual obligations." *Id.*

During the pause in construction and obligations of funds, the President directed an "assessment of the legality of the funding and contracting methods used to construct the wall" and of "the administrative and contractual consequences of ceasing each wall construction project." *Id.* § 1(a)(i). The President also ordered agencies to "compile detailed information on all southern border wall construction projects, the completion status of each wall construction project, and the funds used for wall construction since February 15, 2019." *Id.* § 1(a)(iii).

Finally, the President directed the Secretary of Defense and the Secretary of Homeland Security, in consultation with the Attorney General and other officials, to develop a plan within 60 days "for the redirection of funds concerning the southern border wall, as appropriate and consistent with applicable law." *Id.* § 2. The plan must "include consideration of terminating or repurposing contracts with private contractors engaged in wall construction, while providing for the expenditure of any funds that the Congress expressly appropriated for wall construction, consistent with their appropriated purpose." *Id.* "After the plan is developed, the Secretary of Defense and the Secretary of Homeland Security shall take all appropriate steps to resume, modify, or terminate projects and to otherwise implement the plan." *Id.*

In light of the ongoing review process called for by the Proclamation, the parties request that the Court stay further action in these cases until the review is complete. The President has directed the Executive Branch to undertake an assessment of "the legality of the funding and contracting methods used to construct the wall," and also to develop a plan within 60 days for "the redirection of funds concerning the southern border wall, as appropriate and consistent with applicable law." Proclamation No. 10142 § 2. It would therefore be appropriate for the Court to hold further proceedings in these cases in abeyance to allow for the completion of the process that the President has directed.

The Supreme Court adopted this approach in the ongoing appeals in the 2019 cases

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1 addressing the § 284 construction projects. On February 3, 2021, the Supreme Court granted 2 Defendants' motion to hold the § 284 cases in abeyance in light of the Proclamation and removed 3 the cases from the February argument calendar. See Biden v. Sierra Club, No. 20-138 (Order 4 List), at www.supremecourt.gov/orders/courtorders/020321zr 6jfl.pdf.² 5 The parties propose to file a joint status report on April 15, 2021, updating the Court on any material developments in these cases. 6 7 DATE: February 16, 2021 Respectfully submitted, 8 BRIAN M. BOYNTON 9 Acting Assistant Attorney General 10 ALEXANDER K. HAAS 11 Director, Federal Programs Branch 12 ANTHONY J. COPPOLINO 13 Deputy Director, Federal Programs Branch 14 /s/ Andrew I. Warden ANDREW I. WARDEN 15 Senior Trial Counsel (IN Bar No. 23840-49) 16 RACHAEL L. WESTMORELAND MICHAEL J. GERARDI 17 LESLIE COOPER VIGEN 18 Trial Attorneys U.S. Department of Justice 19 Civil Division, Federal Programs Branch 1100 L Street, NW 20 Washington, D.C. 20530 21 Tel.: (202) 616-5084 Fax: (202) 616-8470 22 E-Mail: Andrew.Warden@usdoj.gov 23 Counsel for Defendants 24 25 26

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² In the § 2808 cases before the Supreme Court, Defendants filed a petition for a writ of *certiorari* on November 17, 2020, and Plaintiffs' response is currently due May 19, 2021. *See Biden v. Sierra Club*, No. 20-685.

1	/s/ Dror Ladin	XAVIER BECERRA
2	Dror Ladin	Attorney General of California
	Noor Zafar	ROBERT W. BYRNE
3	Hina Shamsi Omar C. Jadwat	MICHAEL L. NEWMAN
4	American Civil Liberties Union Foundation	EDWARD H. OCHOA Senior Assistant Attorneys General
	125 Broad Street, 18th Floor	MICHAEL P. CAYABAN
5	New York, NY 10004	CHRISTINE CHUANG
6	Tel.: (212) 549-2660	Supervising Deputy Attorneys General
7	Fax: (212) 549-2564	BRIAN J. BILFORD
7	dladin@aclu.org	SPARSH S. KHANDESHI
8	nzafar@aclu.org	LEE I. SHERMAN JANELLE M. SMITH
9	hshamsi@aclu.org ojadwat@aclu.org	Deputy Attorneys General
9	ojadwan@acid.org	Deputy Attorneys General
10	Attorneys for Plaintiffs in	/s/ James F. Zahradka II
11	4:19-cv-00892-HSG and	JAMES F. ZAHRADKA II
12	4:20-cv-01494-HSG	Supervising Deputy Attorney General 1515 Clay Street, Suite 2000
12		Oakland, CA 94612
13		Tel.: (510) 879-1247
14		E-mail: James.Zahradka@doj.ca.gov
15		Attorneys for Plaintiff State of
16		California in 4:19-cv-00872-HSG and 4:20-cv-01563-HSG
17		4.20-CV-01303-113G
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